106TH CONGRESS 1ST SESSION

H. R. 1579

To provide for payments to children's hospitals that operate graduate medical education programs.

IN THE HOUSE OF REPRESENTATIVES

April 27, 1999

Mrs. Johnson of Connecticut (for herself, Mr. Brown of Ohio, Mr. Thomas, Mr. Greenwood, Mr. Bilirakis, Mr. Dingell, Mr. Porter, Mr. Young of Florida, Mr. Stark, Mr. Camp, Mr. Ramstad, Ms. Dunn, Mr. NEAL of Massachusetts, Mr. Portman, Mr. Kleczka, Mr. English, Mr. Lewis of Georgia, Mr. Weller, Mr. McInnis, Mr. Bilbray, Mr. WAXMAN, Mr. HALL of Texas, Mr. CALLAHAN, Mr. GREEN of Texas, Mr. DIXON, Mr. OLVER, Ms. KILPATRICK, Mr. BACHUS, Mr. BAIRD, Mr. BALADACCI, Mr. BENTSEN, Mr. BLAGOJEVICH, Mr. CAPUANO, Mr. COOK, Mr. Davis of Illinois, Mr. Delahunt, Mr. Frank of Massachusetts, Mr. GEJDENSON, Mr. HILLIARD, Mr. INSLEE, Ms. EDDIE BERNICE JOHNSON of Texas, Mrs. Jones of Ohio, Mr. Kucinich, Mr. Lafalce, Mr. LATOURETTE, Mr. LARSON, Mrs. MALONEY of New York, Mr. MALONEY of Connecticut, Mr. McGovern, Mr. Moakley, Mr. Ney, Mr. Ober-STAR, Ms. PRYCE of Ohio, Mr. RILEY, Mr. RODRIGUEZ, Mr. RUSH, Mr. Sessions, Ms. Schakowsky, Mr. Tancredo, Mr. Traficant, Mr. SANDLIN, Mr. SHOWS, Mr. VENTO, Mr. WEYGAND, and Mr. BECERRA) introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide for payments to children's hospitals that operate graduate medical education programs.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Children's Hospitals
5	Education and Research Act of 1999".
6	SEC. 2. PROGRAM OF PAYMENTS TO CHILDREN'S HOS-
7	PITALS THAT OPERATE GRADUATE MEDICAL
8	EDUCATION PROGRAMS.
9	(a) Payments.—The Secretary shall make two pay-
10	ments under this section to each children's hospital for
11	each of fiscal years 2000 and 2001, one for the direct ex-
12	penses and the other for indirect expenses associated with
13	operating approved graduate medical residency training
14	programs.
15	(b) Amount of Payments.—
16	(1) In general.—Subject to paragraph (2),
17	the amounts payable under this section to a chil-
18	dren's hospital for an approved graduate medical
19	residency training program for a fiscal year are each
20	of the following amounts:
21	(A) DIRECT EXPENSE AMOUNT.—The
22	amount determined under subsection (c) for di-
23	rect expenses associated with operating ap-
24	proved graduate medical residency training pro-
25	grams.

1 (B) Independent expense amount.—The
2 amount determined under subsection (d) for in3 direct expenses associated with the treatment of
4 more severely ill patients and the additional
5 costs relating to teaching residents in such pro6 grams.

(2) Capped amount.—

- (A) IN GENERAL.—The total of the payments made to children's hospitals under paragraph (1)(A) or paragraph (1)(B) in a fiscal year shall not exceed the funds appropriated under paragraph (1) or (2), respectively, of subsection (f) for such payments for that fiscal year.
- (B) Pro rata reductions of payments for direct expenses.—If the Secretary determines that the amount of funds appropriated under subsection (f)(1) for a fiscal year is insufficient to provide the total amount of payments otherwise due for such periods under paragraph (1)(A), the Secretary shall reduce the amounts so payable on a pro rata basis to reflect such shortfall.
- (c) Amount of Payment for Direct Graduate
 Medical Education.—

1	(1) In General.—The amount determined
2	under this subsection for payments to a children's
3	hospital for direct graduate expenses relating to ap-
4	proved graduate medical residency training pro-
5	grams for a fiscal year is equal to the product of—
6	(A) the updated per resident amount for
7	direct graduate medical education, as deter-
8	mined under paragraph (2)); and
9	(B) the average number of full-time equiv-
10	alent residents in the hospital's graduate ap-
11	proved medical residency training programs (as
12	determined under section 1886(h)(4) of the So-
13	cial Security Act (42 U.S.C. 1395ww(h)(4)))
14	during the fiscal year.
15	(2) Updated per resident amount for di-
16	RECT GRADUATE MEDICAL EDUCATION.—The up-
17	dated per resident amount for direct graduate med-
18	ical education for a hospital for a fiscal year is an
19	amount determined as follows:
20	(A) Determination of Hospital single
21	PER RESIDENT AMOUNT.—The Secretary shall
22	compute for each hospital operating an ap-
23	proved graduate medical education program (re-
24	gardless of whether or not it is a children's hos-

pital) a single per resident amount equal to the

1	average (weighted by number of full-time equiv
2	alent residents) of the primary care per residen
3	amount and the non-primary care per residen
4	amount computed under section 1886(h)(2) o
5	the Social Security Act for cost reporting peri
6	ods ending during fiscal year 1997.
7	(B) Determination of wage and non
8	WAGE-RELATED PROPORTION OF THE SINGLE
9	PER RESIDENT AMOUNT.—The Secretary shall
0	estimate the average proportion of the single
1	per resident amounts computed under subpara
2	graph (A) that is attributable to wages and
13	wage-related costs.
4	(C) STANDARDIZING PER RESIDENT
5	AMOUNTS.—The Secretary shall establish a
6	standardized per resident amount for each such
7	hospital—
8	(i) by dividing the single per residen
9	amount computed under subparagraph (A
20	into a wage-related portion and a non
21	wage-related portion by applying the pro
22	portion determined under subparagraph
23	(B);
24	(ii) by dividing the wage-related por

tion by the factor applied under section

1	1886(d)(3)(E) of the Social Security Act
2	$(42 \ U.S.C. \ 1395ww(d)(3)(E))$ for dis-
3	charges occurring during fiscal year 1999
4	for the hospital's area; and
5	(iii) by adding the non-wage-related
6	portion to the amount computed under
7	clause (ii).
8	(D) DETERMINATION OF NATIONAL AVER-
9	AGE.—The Secretary shall compute a national
10	average per resident amount equal to the aver-
11	age of the standardized per resident amounts
12	computed under subparagraph (C) for such hos-
13	pitals, with the amount for each hospital
14	weighted by the average number of full-time
15	equivalent residents at such hospital.
16	(E) APPLICATION TO INDIVIDUAL HOS-
17	PITALS.—The Secretary shall compute for each
18	such hospital that is a children's hospital a per
19	resident amount—
20	(i) by dividing the national average
21	per resident amount computed under sub-
22	paragraph (D) into a wage-related portion
23	and a non-wage-related portion by applying
24	the proportion determined under subpara-
25	graph (B);

1	(ii) by multiplying the wage-related
2	portion by the factor described in subpara-
3	graph (C)(ii) for the hospital's area; and
4	(iii) by adding the non-wage-related
5	portion to the amount computed under
6	clause (ii).
7	(F) Updating rate.—The Secretary shall
8	update such per resident amount for each such
9	children's hospital by the estimated percentage
10	increase in the consumer price index for all
11	urban consumers during the period beginning
12	October 1997 and ending with the midpoint of
13	the hospital's cost reporting period that begins
14	during fiscal year 2000.
15	(d) Amount of Payment for Indirect Medical
16	EDUCATION.—
17	(1) In General.—The amount determined
18	under this subsection for payments to a children's
19	hospital for indirect expenses associated with the
20	treatment of more severely ill patients and the addi-
21	tional costs related to the teaching of residents for
22	a fiscal year is equal to an amount determined ap-
23	propriate by the Secretary.
24	(2) Factors.—In determining the amount
25	under paragraph (1), the Secretary shall—

- (A) take into account variations in case mix among children's hospitals and the number of full-time equivalent residents in the hospitals' approved graduate medical residency training programs; and
 - (B) assure that the aggregate of the payments for indirect expenses associated with the treatment of more severely ill patients and the additional costs related to the teaching of residents under this section in a fiscal year are equal to the amount appropriated for such expenses for the fiscal year involved under subsection (f)(2).

(e) Making of Payments.—

- (1) Interim payments.—The Secretary shall determine, before the beginning of each fiscal year involved for which payments may be made for a hospital under this section, the amounts of the payments for direct graduate medical education and indirect medical education for such fiscal year and shall (subject to paragraph (2)) make the payments of such amounts in 26 equal interim installments during such period.
- (2) WITHHOLDING.—The Secretary shall withhold up to 25 percent from each interim installment

for direct graduate medical education paid under
 paragraph (1).

(3) RECONCILIATION.—At the end of each fiscal year for which payments may be made under this section, the hospital shall submit to the Secretary such information as the Secretary determines to be necessary to determine the percent (if any) of the total amount withheld under paragraph (2) that is due under this section for the hospital for the fiscal year. Based on such determination, the Secretary shall recoup any overpayments made, or pay any balance due. The amount so determined shall be considered a final intermediary determination for purposes of applying section 1878 of the Social Security Act (42 U.S.C. 139500) and shall be subject to review under that section in the same manner as the amount of payment under section 1886(d) of such Act (42 U.S.C. 1395ww(d)) is subject to review under such section.

(f) AUTHORIZATION OF APPROPRIATIONS.—

(1) Direct graduate medical education.—

(A) IN GENERAL.—There are hereby authorized to be appropriated, out of any money in the Treasury not otherwise appropriated, for payments under subsection (b)(1)(A) —

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1	(i) for fiscal year 2000, \$90,000,000;
2	and
3	(ii) for fiscal year 2001, \$95,000,000.
4	(B) CARRYOVER OF EXCESS.—The
5	amounts appropriated under subparagraph (A)
6	for fiscal year 2000 shall remain available for
7	obligation through the end of fiscal year 2001.
8	(2) Indirect medical education.—There
9	are hereby authorized to be appropriated, out of any
10	money in the Treasury not otherwise appropriated,
11	for payments under subsection (b)(1)(A) —
12	(A) for fiscal year 2000, \$190,000,000;
13	and
14	(B) for fiscal year 2001, \$190,000,000.
15	(f) Relation to Medicare and Medicaid Pay-
16	MENTS.—Notwithstanding any other provision of law,
17	payments under this section to a hospital for fiscal years
18	2000 and 2001—
19	(1) are in lieu of any amounts otherwise pay-
20	able to the hospital under section 1886(h) or
21	1886(d)(5)(B) of the Social Security Act (42 U.S.C.
22	1395ww(h); 1395ww(d)(5)B)) for portions of cost
23	reporting periods occurring during such fiscal years;
24	but

- 1 (2) shall not affect the amounts otherwise pay-2 able to such hospitals under a State medicaid plan 3 under title XIX of such Act (42 U.S.C. 1396 et 4 seq.).
 - (g) Definitions.—In this section:

- (1) APPROVED GRADUATE MEDICAL RESIDENCY TRAINING PROGRAM.—The term "approved graduate medical residency training program" has the meaning given the term "approved medical residency training program" in section 1886(h)(5)(A) of the Social Security Act (42 U.S.C. 1395ww(h)(5)(A)).
- (2) CHILDREN'S HOSPITAL.—The term "children's hospital" means a hospital described in section 1886(d)(1)(B)(iii) of the Social Security Act (42 U.S.C. 1395ww(d)(1)(B)(iii)).
- (3) DIRECT GRADUATE MEDICAL EDUCATION COSTS.—The term "direct graduate medical education costs" has the meaning given such term in section 1886(h)(5)(C) of the Social Security Act (42 U.S.C. 1395ww(h)(5)(C)).
- (4) Secretary.—The term "Secretary" means the Secretary of Health and Human Services.